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## Poverty-Reducing and Welfare-Improving Marginal Public Price Cap Reforms

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## Abstract

This paper extends familiar results on the optimal pricing of publicly provided goods and price cap regulations in a stochastic dominance framework. The key advantage is that the assessment as to whether pricing or price cap reforms are poverty reducing or welfare improving is not contingent on any given social welfare function. Rather, robust assessments of the impact of reforms can be made for wide classes of ethical judgments.

**Keywords:** Poverty, social welfare, public prices, price caps

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# 1 Introduction

The issue of how to price publicly provided goods or goods subject to price regulation by public authorities is important, especially given the fact that in both developed and developing countries, many households living in poverty have difficulties in purchasing these goods (see for example Estache, Foster and Wodon, 2002, on the affordability of utilities in developing countries). The standard reference for the optimal structure of public prices in the presence of distributional considerations is a paper by Feldstein (1972), who proposed to adapt the traditional Ramsey-Boiteux pricing rules in order to take into account the relationship between consumption patterns and the distribution of income (see also Yang, 1993). Laffont and Tirole (2000) later showed that Ramsey prices could be implemented using price cap regulation instead of direct price interventions, and the possibility of relying on price caps to implement Feldstein pricing was demonstrated by Iozzi, Poritz and Valentini (2002).

Unfortunately, one of the limitations of standard Ramsey and Feldstein pricing rules is that in order to find the optimal prices (or price cap regulations), the analyst must rely on a specific social welfare function. It is likely, however, that disagreements will be observed regarding the choice of this function. If what might have been optimal for a certain social welfare function is not optimal for another such function, then the issue of finding “piecemeal” or marginal pricing or price cap reforms for improving social welfare becomes crucial.

The objective of this paper is to show how marginal changes in prices, or marginal changes in price cap regulations, can be shown to be welfare improving for wide classes of ethical judgments on which many analysts could agree in principle. To do so, we follow the approach used in the social welfare literature for assessing the impact of indirect tax reforms on social welfare. The seminal work in this area was conducted by Yitzhaki and Slemrod (1991; see also Yitzhaki and Thirsk, 1990; Yitzhaki and Lewis, 1996; and Mayshar and Yitzhaki, 1995, 1996). Building on this work, Makdissi and Wodon (2002), as well as Duclos, Makdissi, and Wodon (2002, 2004) provided extensions to deal with the impact of marginal indirect tax reforms not only on social welfare, but also on poverty, and they also considered higher orders of stochastic

dominance (i.e., higher order classes of ethical judgments) than was feasible in the original papers on this topic.

The structure of the paper runs as follows. In section 2, our objective is essentially to establish our notation and vocabulary by restating in a social welfare and stochastic dominance framework the key results obtained by Ramsey and Feldtsein regarding the optimal pricing rules that should be used by a social planner in order to maximize welfare. The only new bit of information provided in that section relates to how these pricing rules must be adapted when the social planner wishes to minimize poverty rather than to maximize utility.

Section 3 extends the results provided for the impact on poverty and welfare of indirect tax reforms in Makdissi and Wodon (2002) and Duclos, Makdissi, and Wodon (2002, 2004) to the issue of the pricing of publicly provided goods. The key difference versus previous work is that the so-called Marginal Efficiency Cost of Fund parameter which may affect whether marginal price reforms are indeed welfare improving or poverty reducing must now take into account not only the price (and cross-price) elasticities of demand for various goods, but also the structure of the production costs for these goods as captured through price markups.

Section 4 then shows how to assess in a robust way the impact of marginal changes in price cap regulations on social welfare and poverty, showing that all the results obtained through direct marginal price reforms in Section 3 also apply for marginal price cap reforms. A brief conclusion follows.

## 2 Ramsey and Feldstein Pricing: A Restatement

Consider a public firm that produces  $n$  goods and sells them at prices  $p = (p_1, p_2, \dots, p_n)$  to  $I$  consumers. Throughout this paper, we will assume that the level of public prices  $p$  does not affect prices in the private sector. Let  $y$  be the nominal income indicator for the consumers of the firm, and let  $f(y)$  be its density function defined over  $[0, y^{\max}]$ . Denote by  $v(y, p)$  the indirect utility function. Following King (1983), we will use a vector of reference public prices,  $p^R$ , to assess the consumers' well-being in the presence of varying public prices. Let  $y^E(y, p, p^R)$  be the equivalent income

function for the consumers, so that  $y^E$  is implicitly defined by

$$v\left(y^E(y, p, p^R), p^R\right) \equiv v(y, p). \quad (1)$$

By definition,  $y^R$  gives the level of income that provides consumers with the same level of utility under prices  $p^R$  as yielded by income  $y$  under prices  $p$ .

Starting with social welfare, we may assume that a social planner maximizes an utilitarian social welfare function  $U$  such that:

$$U = \int_0^{y^{\max}} u\left(y^E(y, p, p^R)\right) f(y) dy. \quad (2)$$

We will focus on social welfare indices belonging to classes  $\Omega^s$ ,  $s = 1, 2, \dots$ , defined as

$$\Omega^s = \left\{ U \mid u\left(y^E\right) \in C^s(\infty), (-1)^{i+1} u^{(i)}\left(y^E\right) \geq 0 \text{ for } i = 1, 2, \dots, s, \right\}. \quad (3)$$

Every class  $\Omega^s$  has a specific normative interpretation. When  $s = 1$ , the welfare indices weakly increase ( $u^{(1)}\left(y^E\right) \geq 0$ ) when a consumer's equivalent income increases. These indices are thus Paretian but they also obey the well-known symmetry or anonymity axiom: interchanging any two consumers' incomes leaves unchanged the poverty and social welfare indices. When  $s = 2$ , the welfare indices are concave. They respect the Pigou-Dalton principle of transfers, which postulates that a mean-preserving transfer of income from a higher-income consumer to a lower-income consumer increases social welfare. By their third-order derivative, the social welfare indices that belong to  $\Omega^3$  increase with favorable composite transfers. These transfers are such that a beneficial Pigou-Dalton transfer within the lower part of the distribution, accompanied by an adverse Pigou-Dalton transfer within the upper part of the distribution, will add to social welfare, provided that the variance of the distribution is not increased<sup>1</sup>. For the interpretation of  $s > 3$ , we can use the generalized transfer principles of Fishburn and Willig (1984). For  $s = 4$ , for instance, consider a combination of two exactly opposite and symmetric composite transfers, the first one being favorable and occurring within the lower part of the distribution,

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<sup>1</sup>Kolm (1976) was the first to introduce this condition into the inequality literature. See also Shorrocks and Foster (1987) for a characterization of the composite transfer principle and Davies and Hoy (1994) for a description on the normative implications of this principle.

and the second one being unfavorable and occurring within the higher part of the distribution. Because the favorable composite transfer occurs lower down in the income distribution, indices that are members of the  $s = 4$  class will respond favorably to this combination of composite transfers. Generalized higher-order transfer principles essentially postulate that, as  $s$  increases, the weight assigned to the effect of transfers occurring at the bottom of the distribution also increases.

Consider now a social planner who wishes to reduce poverty instead of maximizing social welfare. As shown in Duclos and Makdissi (2004), a poverty index is essentially a social welfare index censored at a poverty line. We will follow most of the literature in focusing for simplicity on additive poverty indices expressed as:

$$P(z) = \int_0^{y^{\max}} \pi(y^E(y, p, p^R), z) f(y) dy \quad (4)$$

where  $P(z)$  is an additive poverty index,  $z$  is a poverty line defined in the equivalent income space<sup>2</sup> and  $\pi(y^E(y, p, p^R), z)$  is the contribution to total poverty of a consumer with equivalent income  $y^E$  (with  $\pi(y^E(y, p, p^R), z) = 0$  for all  $y^E > z$ ). We define various classes of poverty indices  $P(z) \in \Pi^s$  such that

$$\Pi^s(z) = \left\{ P(z) \left| \begin{array}{l} \pi(y^E, z) = 0 \text{ if } y > z, \pi(y, z) \in \widehat{C}^s(z), \\ (-1)^i \pi^{(i)}(y^E, z) \geq 0 \text{ for } i = 0, 1, \dots, s, \\ \pi^{(t)}(z, z) = 0 \text{ for } t = 0, 1, \dots, s - 2 \text{ when } s \geq 2 \end{array} \right. \right\} \quad (5)$$

where  $\widehat{C}^s(z)$  is the set of functions that are  $s$ -time piecewise differentiable<sup>3</sup> over  $[0, z]$ , and where the subscript  $^{(s)}$  stands for an  $s^{\text{th}}$ -order derivative with respect to  $y^E$ . Classes  $\Pi^s(z)$  have essentially the same normative interpretation that classes  $\Omega^s$  except that the normative principles are only concerned with changes that occur under the poverty line,  $z$ . We will return very shortly to the interpretation of the derivative assumptions.

The maximization of social welfare or the minimization of poverty must obey the public firm's budget constraint, so that total revenue minus production cost must be

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<sup>2</sup>Defining the poverty line in the equivalent income space rather than in the nominal income space is convenient since the poverty line is then invariant to price reforms.

<sup>3</sup>When the  $(s - 1)^{\text{th}}$  derivative is a piecewise differentiable function, the function and its  $(s - 2)$  first derivatives are differentiable everywhere. The  $\widehat{C}^s(z)$  continuity assumption is made for analytical simplicity since it could be relaxed to include indices whose  $(s - 1)^{\text{th}}$  derivative is discontinuous (and which are therefore not  $s$ -time piecewise differentiable).

equal to  $B$ . If  $x_i(p, y)$  is the Marshallian demand of a consumer with income  $y$ , the total quantity of good  $i$  purchased by all consumers is given by

$$q_i(p) = I \int_0^{y^{\max}} x_i(p, y) f(y) dy. \quad (6)$$

Let  $c(q)$  be the total cost of producing  $q = (q_1, q_2, \dots, q_n)$ . The objective of the public firm is to maximize (2) or minimize (4) under the budget constraint

$$\sum_{i=1}^n p_i q_i(p) - c(q) = B. \quad (7)$$

To derive the first order conditions of the problem, we must use Roy's identity and set the optimal prices as reference prices. We find:

$$\left. \frac{\partial y^E(y, p, p^R)}{\partial p_i} \right|_{p^R=p} = -x_i(p, y). \quad (8)$$

Using this result and the identity  $y = y^E(y, p, p)$ , we can now state the first order conditions for utility maximization as:

$$-\int_0^{y^{\max}} x_i(p, y) u^{(1)}(y) f(y) dy + \lambda^U \left\{ q_i(p) + \sum_{j=1}^n (p_j - m_j) \frac{\partial q_j(p)}{\partial p_i} \right\} = 0, \text{ for } i = 1 \text{ to } n, \quad (9)$$

where  $m_j = \partial c(q) / \partial q_j$  is the marginal cost of producing  $j$  and  $\lambda^U$  is the shadow price of the budget constraint in the case of utility maximization.

In the case of a poverty minimizing planner, the minimization of (4) is equivalent to maximizing  $-\int_0^a \pi(y^E(y, p, p^R), z) f(y) dy$  so that if we denote by  $\lambda^P$  the shadow price of the budget constraint in the case of poverty minimization, (9) becomes

$$\int_0^{y^{\max}} x_i(p, y) \pi^{(1)}(y, z) f(y) dy + \lambda^P \left\{ q_i(p) + \sum_{j=1}^n (p_j - m_j) \frac{\partial q_j(p)}{\partial p_i} \right\} = 0, \text{ for } i = 1 \text{ to } n, \quad (10)$$

Now, let  $\varepsilon_{ij} = (\partial q_i(p) / \partial p_j) (p_j / q_i)$  be the price elasticity of good  $i$  with respect to the price of good  $j$ . Following Feldstein (1972), we assume that the shares of good  $i$  and  $j$  in the consumers' total expenditure is small so that we can use  $\varepsilon_{ij} \simeq \varepsilon_{ji} p_j q_j / p_i q_i$  as an approximation.

The first order conditions (9) and (10) can be rewritten as

$$R_i^{U,P} = \lambda^{U,P} \left\{ 1 + \sum_{j=1}^n \left( \frac{p_j - m_j}{p_j} \right) \varepsilon_{ij} \right\}, \text{ for } i = 1 \text{ to } n, \quad (11)$$

where  $R_i^U = -\frac{1}{q_i(p)} \int_0^{y^{\max}} x_i(p, y) u^{(1)}(y) f(y) dy$  in the case of utility maximization, and  $R_i^P = \frac{1}{q_i(p)} \int_0^{y^{\max}} x_i(p, y) \pi^{(1)}(y, z) f(y) dy$  in the case of poverty minimization.  $R_i^{U,P}$  is simply Feldstein's distributional characteristic of good  $i$ . If there is no concern for redistribution in the utility maximization,  $R_i^U$  becomes irrelevant since  $u^{(1)}(y)$  is constant for all  $y$  which in turn implies  $R_i^U = \frac{1}{q_i(p)} \int_0^{y^{\max}} x_i(p, y) f(y) dy = 1$  for all  $i$ . In this particular case, equation (11) is equivalent to Ramsey-Boiteux pricing. The same is true (namely,  $R_i^P = 1$ ) in the poverty reduction case if there is no special concern for poverty reduction.

Note finally that when there is no cross-elasticity of demand (i.e. when  $\varepsilon_{ij} = 0$  for all  $i$  and  $j$ ), we have

$$\frac{p_i - m_i}{p_i} = \frac{R_i^{U,P} - \lambda^{U,P}}{\lambda^{U,P}} \frac{1}{\varepsilon_{ii}}. \quad (12)$$

### 3 Impact of Marginal Price Reforms

The results in the previous section rely on the fact that a specific utility function, or a specific poverty measure, is used by the social planner, so that an exact solution can be found in order to maximize welfare or minimize poverty. In practice however, there is often disagreement regarding the use of a given utility function or poverty measure. In addition, we may also start from a sub-optimal position, so that what is needed is to find the direction that marginal price reforms should take, i.e., which prices should be increased at the margin, and which prices should be reduced. In this section, we provide results that indicate how to test for the impact of marginal price reforms on poverty for wide classes of social welfare and poverty measures.

If we assume that prices are directly under the control of the social planner, we can derive a number of results for the impact on poverty and social welfare of balanced budget marginal price reforms, in a manner similar to that of Makdissi and Wodon (2002) and Duclos, Makdissi and Wodon (2002) for the impact of indirect



tax reforms. The main difference relies in that the cost structure of the firm must be taken into consideration here, while this was not necessary in the case of indirect tax reforms (because producer prices were simply assumed to remain constant; in the case of public firms with potential monopolies in water or electricity production and distribution, this is clearly not realistic).

To present the results, it is handy to first introduce the concept of stochastic dominance curves. When  $p = p^R$ , and for orders of dominance  $s = 1, 2, \dots$ , the curves are defined as follows

$$D^s(z) = \frac{1}{(s-1)!} \int_0^z [z-y]^{(s-1)} f(y) dy. \quad (13)$$

In the case of the comparisons of two relative density function  $f_a$  and  $f_b$ , Duclos and Makdissi (2004) have shown that for any poverty line  $z \in [0, z^+]$  and any absolute poverty index  $P \in \Pi^s$ , a necessary and sufficient condition for reducing poverty, namely for  $P_b(z) - P_a(z) \leq 0$ , is:

$$D_a^s(y) - D_b^s(y) \geq 0 \quad \forall y \leq z^+. \quad (14)$$

Similarly, for all  $U \in \Omega^s$ , a sufficient condition for increasing utility, namely for  $U_b - U_a \geq 0$ , is:

$$\begin{aligned} D_a^s(y) - D_b^s(y) &\geq 0 \quad \forall y \in [0, a]. \\ &\text{and, if } s \geq 3, \\ D_a^i(a) - D_b^i(a) &\geq 0 \quad \forall i \in \{2, \dots, s-1\}. \end{aligned} \quad (15)$$

Here, we are interested in assessing how a given income distribution is affected by a price reform instead of simply comparing two income distributions. Thus, we need to consider how stochastic dominance curves are affected by changes in prices. Using (8), we can show that:

$$\frac{\partial D^s(z)}{\partial p_k} \Big|_{q=q^R} = \begin{cases} x_k(z, q^R) f(z), & \text{if } s = 1 \\ \frac{1}{(s-2)!} \int_0^z x_k(y, q^R) (z-y)^{s-2} f(y) dy & \text{if } s = 2, 3, \dots \end{cases} \quad (16)$$

Using the terminology introduced by Makdissi and Wodon (2002) and Duclos, Makdissi and Wodon (2002), we will define ‘‘consumption dominance’’ (*CD*) curves as:

$$CD_k^s(z) = \frac{\partial D^s(z)}{\partial p_k}, s = 1, 2, \dots \quad (17)$$

Normalized  $CD$  curves,  $\overline{CD}_k^s(z)$ , are just the above  $CD$  curves for good  $k$  normalized by the average consumption of that good:

$$\overline{CD}_k^s(z) = I \frac{CD_k^s(z)}{q_k(p)}. \quad (18)$$

Let us now consider a marginal price reform that decreases marginally the price of good  $i$  and increase the price of good  $j$  in order to keep the firm's profits constant. Constant profits and (7) imply that

$$dB = 0 = \left[ q_i(p) + \sum_{k=1}^n (p_k - m_k) \frac{\partial q_k(p)}{\partial p_i} \right] dp_i + \left[ q_j(p) + \sum_{k=1}^n (p_k - m_k) \frac{\partial q_k(p)}{\partial p_j} \right] dp_j, \quad (19)$$

and

$$dp_j = -\gamma \left( \frac{q_i(p)}{q_j(p)} \right) dp_i. \quad (20)$$

Using the approximation  $\varepsilon_{ij} \simeq \varepsilon_{ji} p_j q_j / p_i q_i$ , we have

$$\gamma = \frac{1 + \sum_{k=1}^n \left( \frac{p_k - m_k}{p_k} \right) \varepsilon_{ik}}{1 + \sum_{k=1}^n \left( \frac{p_k - m_k}{p_k} \right) \varepsilon_{jk}}. \quad (21)$$

Note that if the actual price system has a Ramsey structure,  $\gamma = 1$ .

We can now assess the impact of the marginal price reform on the stochastic dominance curves:

$$\begin{aligned} dD^s(z) &= CD_i^s(z) dp_i + CD_j^s(z) dp_j \\ &= \left[ CD_i^s(z) - \gamma \left( \frac{q_i(p)}{q_j(p)} \right) CD_j^s(z) \right] dp_i \\ &= \left[ \overline{CD}_i^s(z) - \gamma \overline{CD}_j^s(z) \right] \frac{q_i(p)}{I} dp_i. \end{aligned} \quad (22)$$

Using (14), (15) and (22), we can now state the following results.

**Proposition 1** *A marginal price reform that decreases the price of good  $i$  and increases the price of good  $j$  in order to keep the firm's profit constant reduces  $P(z)$  for any poverty line  $z \in [0, z^+]$  and any poverty index  $P \in \Pi^s$ , iff:*

$$\overline{CD}_i^s(y) - \gamma \overline{CD}_j^s(y) \geq 0 \quad \forall y \leq z^+. \quad (23)$$

**Proof.**  $q_i(p)/I$  is positive and  $dp_i$  is negative. If condition (23) holds, it is straightforward to show that  $P(z)$  decreases for any poverty line  $z \in [0, z^+]$  and any poverty index  $P \in \Pi^s$  (and conversely) from (22) and (14). ■

Proposition 1 is similar to the result of Makdissi and Wodon (2002). The main difference is in the structure of  $\gamma$ . In Makdissi and Wodon (2002), this parameter is essentially a function of the demand elasticities because producer prices are assumed to be constant in the context of an indirect tax reform. Here, it is not possible to make this assumption, so that we must take production costs into account. This explains why  $\gamma$  is now a function of both the demand elasticities and the price markups.

**Proposition 2** *A marginal price reform that decreases the price of good  $i$  and increases the price of good  $j$  in order to keep the firm's profit constant increases  $U$  for any welfare index  $U \in \Omega^s$ , if:*

$$\begin{aligned} \overline{CD}_i^s(y) - \gamma \overline{CD}_j^s(y) &\geq 0 \quad \forall y \leq y^{\max} & (24) \\ \text{and, if } s &\geq 3, \\ \overline{CD}_i^\sigma(y^{\max}) - \gamma \overline{CD}_j^\sigma(y^{\max}) &\geq 0 \quad \forall \sigma \in \{2, 3, \dots, s-1\}. \end{aligned}$$

**Proof.** Again,  $q_i(p)/I$  is positive and  $dp_i$  is negative. If condition (24) holds, it is straightforward to show that  $U$  increases for any welfare index  $U \in \Omega^s$  from (22) and (15). ■

The first part of condition (24) is similar to the result of Duclos, Makdissi and Wodon (2002) except again for the structure of  $\gamma$ . Note also that in Proposition 2, there is an additional test to perform at  $y^{\max}$  that was not necessary in Duclos et al. (2002). The reason for this is that Duclos et al. perform their test on  $[0, \infty)$ . As shown by Duclos and Makdissi (2004), it is not necessary to perform tests at  $y^{\max}$  if  $y^{\max} \rightarrow \infty$ . However, for practical purpose, it is empirically difficult to test on  $[0, \infty)$  so we prefer here to give the condition with a finite limit.

Is it always feasible to find a marginal price reform which will increase welfare or reduce poverty at some given order of dominance? Davidson and Duclos (2000) provide a theorem which states that there is indeed a class of welfare functions  $\Omega^s$  for which  $U_b - U_a \geq 0$ , for all  $U \in \Omega^s$ , if  $D_a^1(y) - D_b^1(y) \geq 0$  for  $y \in [0, \xi]$  for any positive

value  $\xi$ . This theorem, together with the assumption that  $\gamma = 1$  (corresponding to a Ramsey price structure) imply the following result.

**Proposition 3** *If the actual price system has a Ramsey structure, there is always class of welfare functions  $\Omega^s$  for which a marginal price reform that decreases the price of good  $i$  and increases the price of good  $j$  in order to keep the firm's profit constant increases  $U$  for any welfare index  $U \in \Omega^s$ , provided we can find  $\xi > 0$  such that*

$$\overline{CD}_i^1(y) - \overline{CD}_j^1(y) \geq 0 \quad \forall y \in [0, \xi]. \quad (25)$$

A similar result holds for poverty reduction, whatever the maximum threshold of the poverty line  $z^+$  is chosen to be. That is, we will always find a poverty reducing reform up to  $z^+$  at some order of dominance if the above condition is respected.

## 4 Impact of Marginal Price Cap Reforms

In the previous two sections, we assumed that prices were directly under the control of the social planner. In many cases however, the regulation of the public firm is implemented through price cap regulations rather than directly through mandated prices. Price cap regulation consists of imposing to the firm a weighted average price ceiling

$$\sum_{i=1}^n w_i p_i \leq \bar{p} \quad (26)$$

and letting it free to maximize profit otherwise. If the weights  $w_i$  are set equal to future realized quantities, then monopolist profit maximization yields Ramsey prices in structure, as shown by Laffont and Tirole (2000).

As shown by Iozzi, Poritz and Valentini (2002) in a more general framework, it is relatively straightforward to extend this result to Feldstein pricing. Using our own notation, note that when facing price cap regulation, the problem of the monopolist becomes

$$\max_{p, \nu} \sum_{i=1}^n p_i q_i(p) - c(q) + \nu \left[ \bar{p} - \sum_{i=1}^n w_i p_i \right] \quad (27)$$

The first order conditions of this problem are

$$\nu w_i = q_i(p) + \sum_{j=1}^n (p_j - m_j) \frac{\partial q_j(p)}{\partial p_i}, \text{ for } i = 1 \text{ to } n. \quad (28)$$

Compare (28) to (9). In order to obtain the same solution as in (9) for utility maximization, the social planner must simply set

$$\nu w_i = -\frac{q_i(p) R_i^U}{\lambda^U}, \text{ for } i = 1 \text{ to } n. \quad (29)$$

For this, the planner may first adjust the budget constraint so as to have  $\nu = -1/\lambda^U$ , and then choose the weights  $w_i$  in order to reflect Feldstein's distributional characteristics for each good times the total quantity sold of the good. A similar equivalence is obtained for the case of poverty minimization. Thus we can state the following result already provided for welfare maximization in Iozzi et al. (2002):

**Proposition 4** *Monopolist profit maximization yields Feldstein prices in structure (for the maximization of social welfare or the minimization of poverty) if the firm is regulated under a price cap regime in which the weight are set equal to future realized quantities times Feldstein's distributional characteristic.*

Let us now consider the impact of marginal price cap reforms on social welfare and poverty. As in the case of marginal price reforms, we are motivated to do this because the social planner may not know with certainty the exact social welfare function to be maximized, or the exact poverty measure to be minimized. Here however, we are confronted with an additional difficulty. When assessing the impact on welfare or poverty of a marginal price reform, we had to determine the impact of a price change on consumer welfare. In the case of a price cap reform, we must first determine the impact on the firm's price structure and then only assess the impact of this change in price structure on consumer welfare.

At the consumer level, we have by definition:

$$dD^s(z) = \sum_{k=1}^n CD_k^s(z) dp_k. \quad (30)$$

Differentiating totally the set of equations given by (28), we get

$$\nu dw_i = \sum_{j=1}^n \theta_{ij} dp_j, \text{ for } i = 1 \text{ to } n, \quad (31)$$

where

$$\theta_{ij} = \frac{\partial q_i(p)}{\partial p_j} + \left(1 - \sum_{k=1}^n \frac{\partial m_j}{\partial q_k} \frac{\partial q_k(p)}{\partial p_j}\right) \frac{\partial q_j(p)}{\partial p_i} + (p_j - m_j) \frac{\partial^2 q_j(p)}{\partial p_i \partial p_j}, \text{ for } j = 1 \text{ to } n. \quad (32)$$

Using (31) and Cramer's rule, we get

$$\frac{\partial p_j}{\partial w_i} = \frac{\nu \Theta_{ij}}{|\Theta|}, \quad (33)$$

where

$$\Theta = \begin{bmatrix} \theta_{11} & \theta_{12} & \cdots & \theta_{1n} \\ \theta_{21} & \theta_{22} & \cdots & \theta_{2n} \\ \vdots & \vdots & \vdots & \vdots \\ \theta_{n1} & \theta_{n2} & \cdots & \theta_{nn} \end{bmatrix}, \quad (34)$$

and  $\Theta_{ij}$  is the cofactor of  $\theta_{ij}$ . At this point, it is useful to define

$$\Phi_{ij}^k = \frac{\nu (\Theta_{ik} - \Theta_{jk})}{|\Theta|} \quad (35)$$

Using (35), we can rewrite (30) as

$$\begin{aligned} dD^s(z) &= \sum_{k=1}^n \frac{\nu \Theta_{ik}}{|\Theta|} CD_k^s(z) dw_i + \sum_{k=1}^n \frac{\nu \Theta_{jk}}{|\Theta|} CD_k^s(z) dw_j \\ &= \sum_{k=1}^n \Phi_{ij}^k CD_k^s(z) dw_i. \end{aligned} \quad (36)$$

This result is again similar to (23), with one key difference. In the case of direct price reforms, only the prices of two goods change. By contrast, in the case of price cap reforms, all prices may change since the firm will adjust its whole pricing system to take into account the change in the price cap structure. Given (36), we can provide the following result.

**Proposition 5** *A marginal price cap regulatory reform that increases  $w_i$  and decreases  $w_j$  in such a way that  $dw_i = -dw_j$  will reduce  $P(z)$  for any poverty line  $z \in [0, z^+]$  and any poverty index  $P \in \Pi^s$ , iff:*

$$\sum_{k=1}^n \Phi_{ij}^k CD_k^s(y) \leq 0 \quad \forall y \leq z^+. \quad (37)$$

**Proof.**  $dw_i$  is positive. If condition (37) holds, it is straightforward to show that  $P(z)$  decreases for any poverty line  $z \in [0, z^+]$  and any poverty index  $P \in \Pi^s$  (and conversely) from (36) and (14). ■

**Proposition 6** *A marginal price cap regulatory reform that increases  $w_i$  and decreases  $w_j$  such that  $dw_i = -dw_j$  will increase  $U$  for any welfare index  $U \in \Omega^s$ , if:*

$$\sum_{k=1}^n \Phi_{ij}^k CD_k^s(y) \leq 0 \quad \forall y \leq y^{\max}, \quad (38)$$

and, if  $s \geq 3$ ,

$$\sum_{k=1}^n \Phi_{ij}^k CD_k^\sigma(y^{\max}) \leq 0 \quad \forall \sigma \in \{2, 3, \dots, s-1\}.$$

**Proof.**  $dw_i$  is positive. If condition (38) holds, it is again straightforward to show that  $U$  increases for any welfare index  $U \in \Omega^s$  from (36) and (15). ■

As already mentioned, in order to assess the impact of marginal price cap reforms, we need to take into consideration the  $CD$  curves for all goods since a change in the weight of any one good may have an impact on the price of all goods. There is however an exception if cross-price elasticities of demand are zero (i.e. when  $\varepsilon_{ij} = 0$  for all  $i$  and  $j$ ). In this case, we have

$$\frac{\partial p_i}{\partial w_i} = \nu \left[ 2 \frac{\partial q_i(p)}{\partial p_i} - \frac{\partial m_i}{\partial q_i} \left( \frac{\partial q_i(p)}{\partial p_i} \right)^2 + (p_i - m_i) \frac{\partial^2 q_i(p)}{\partial p_i^2} \right] = \theta_i \quad (39)$$

and

$$\begin{aligned} dD^s(z) &= CD_i^s(z) \frac{\partial p_i}{\partial w_i} dw_i + CD_j^s(z) \frac{\partial p_j}{\partial w_j} dw_j \\ &= \left[ \theta_i CD_i^s(z) - \theta_j CD_j^s(z) \right] dw_i. \end{aligned} \quad (40)$$

Then, if we define  $\phi = \theta_j/\theta_i$ , we can state the following results.

**Proposition 7** *If cross-price elasticities of demand are all zero, a marginal price cap regulatory reform that increases  $w_i$  and decreases  $w_j$  in such a way that  $dw_i = -dw_j$  will reduce  $P(z)$  for any poverty line  $z \in [0, z^+]$  and any poverty index  $P \in \Pi^s$ , iff:*

$$CD_i^s(y) - \phi CD_j^s(y) \leq 0 \quad \forall y \leq z^+. \quad (41)$$

**Proposition 8** *If cross-price elasticities of demand are all zero, a marginal price cap regulatory reform that increases  $w_i$  and decreases  $w_j$  in such a way that  $dw_i = -dw_j$  will increase  $U$  for any welfare index  $U \in \Omega^s$ , if:*

$$CD_i^s(y) - \phi CD_j^s(y) \leq 0 \quad \forall y \leq y^{\max}, \quad (42)$$

and, if  $s \geq 3$ ,

$$CD_i^\sigma(y) - \phi CD_j^\sigma(y) \leq 0 \quad \forall \sigma \in \{2, 3, \dots, s-1\}.$$

In other words, in the particular case where cross-price elasticities of demand are zero, robust estimates of the impact on poverty or social welfare of marginal price cap reforms can be assessed by simply checking for non-intersection between the  $CD$  curves of the two goods for which the weighting system is modified. Note here that, unlike  $\gamma$  which is necessarily positive, the parameter  $\phi$  can theoretically be positive or negative.

## 5 Conclusion

As noted by Feldstein (1975), many reforms are intrinsically “piecemeal”. In this paper, our main objective has been to show how small marginal changes in the price of publicly provided goods, or in price cap regulations, can be deemed to improve welfare or reduce poverty for wide classes of welfare and poverty measures. Our results have been obtained using stochastic dominance techniques, which have the advantage to be valid not only for a discussion of the impact of policy reforms on social welfare as a whole, but also on poverty or “censored” welfare functions. One key difference versus previous work devoted to assessing the impact of indirect tax reforms on poverty and welfare is that the cost structure of the firm(s) producing the goods must be taken into account. Another differences is that it can be shown that regulation through price caps leads to the same results as direct regulation through mandated price changes.



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